

Message Text

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NEA-10 NSAE-00 NSC-05 OIC-02 PA-01 SP-02 SS-15

NSCE-00 SSO-00 USIE-00 INRE-00 PRS-01 ISO-00 /116 W

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FM USMISSION USUN NEWYORK

TO SECSTATE WASHDC IMMEDIATE 5706

INFO USMISSION GENEVA PRIORITY

AMCONGEN HONG KONG PRIORITY

AMEMBASSY JAKARTA PRIORITY

AMEMBASSY LISBON PRIORITY

AMEMBASSY LONDON PRIORITY

USMISSION NATO PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY PRETORIA PRIORITY

AMEMBASSY ROME PRIORITY

AMEMBASSY VIENNA PRIORITY

AMEMBASSY DAR ES SALAAM PRIORITY

AMCONSUL CAPETOWN PRIORITY

AMEMBASSY BRASILIA

AMEMBASSY LAGOS

AMEMBASSY NICOSIA

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY SANTIAGO

AMEMBASSY STOCKHOLM

AMEMBASSY TOKYO

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CAPETOWN FOR EMBASSY

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E.O. 11652: GDS

TAGS: OGEN

SUBJ: USUN DAILY CLASSIFIED SUMMARY NO. 21

SECURITY COUNCIL MEETING ON COMOROS --

"NON-ALIGNED" ARE STILL AWAITING ARRIVAL OF PRINCIPAL COMOROS DELEGATE BEFORE BEGINNING NEGOTIATIONS ON DRAFT "WORKING PAPER." THE FRENCH TOLD US THEY WOULD VETO THE PRESENT TEXT, AND COMMENTED THEY THOUGHT IT WOULD BE VERY DIFFICULT TO ALTER ITS CONTENT. (LIMITED OFFICIAL USE -- OURTEL 421)

DJIBOUTI INCIDENT --

THE FRENCH, WHO HAD REQUESTED AN URGENT SECURITY COUNCIL MEETING TO DISCUSS THE DJIBOUTI INCIDENT, WITHDREW THEIR REQUEST. EARLIER, THE SC HELD INFORMAL CONSULTATIONS, AT WHICH FRENCH AMB DE GUIRINGAUD OUTLINED THE INCIDENT IN WHICH THE 31 SCHOOL CHILDREN HAD BEEN SEIZED BY FOUR COMMANDO MEMBERS OF THE SO-CALLED FRONT FOR LIBERATION OF SOMALI COAST. HE SAID THE FRENCH INFORMED THE SOMALI GOVERNMENT, BUT THE FRENCH AMBASSADOR WAS NOT RECEIVED BY SOMALI GOVERNMENT DESPITE HIS REQUEST AND SOMALI AMBASSADOR IN PARIS EVADED CONVOCATION BY QUAI. FRANCE CONSIDERED THIS A VERY SERIOUS SITUATION AND ASKED THAT THE SC BE SEIZED WITH IT IN ORDER THAT SOMALIA BE ENJOINED NOT TO CROSS THE BORDER. GUYANA, SUPPORTED BY LIBYA, SUGGESTED COUNCIL PRESIDENT MOYNIHAN OBTAIN VIEWS OF SOMALI UN REPRESENTATIVE, AND THE FRENCH ACCEPTED THE SUGGESTION. LATER, DE GUIRINGAUD SAID A MESSAGE FROM PARIS INDICATED THERE HAD BEEN NO NEW DEVELOPMENTS AND IT WAS NOT INSISTING ON A FEBRUARY 4 SC MEETING BUT MIGHT REQUEST ONE LATER, DEPENDING ON DEVELOPMENTS.

AMB MOYNIHAN MET PRIVATELY WITH SOMALI REPRESENTATIVE HUSSEIN, WHO SAID HIS EFFORTS TO CONTACT HIS GOVERNMENT HAD FAILED, BUT SOMALI EMBASSY IN PARIS RECEIVED MOGADISCIO TELEGRAM REPORTING ON "THIS UNFORTUNATE INCIDENT" IN WHICH A TOTAL OF NINE WERE KILLED, INCLUDING TWO AT SOMALI POLICE POST AT LOYADA DURING FRENCH ATTACK. WHAT CAUSED IT ALL?

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ACCORDING TO HUSSEIN, "PREMIER" ALI ARAF REQUESTED THE FRENCH TO DISMANTLE A 300-HOUSE SHANTYTOWN INHABITED BY 7,000 SOMALIS, AND TO EXPEL THEM. THE FRENCH DID SO, EXPELLING THE SOMALIS ON THE ETHIOPIAN SIDE OF THE BORDER, AND DURING THEIR ACTIVITIES USED 75 AND 105 MM. GUNS. (LIMITED OFFICIAL USE -- OURTEL 427)

POSSIBLE REORGANIZATION OF COMMITTEE OF 24 --

THE BRITISH UNDERSTAND THAT COMMITTEE OF 24 CHAIRMAN SALIM (TANZANIA) IS PROPOSING THAT THE FOREIGN ECONOMIC INTERESTS AND MILITARY ACTIVITIES ITEMS BE CONSIDERED BY THE COMMITTEE PLENARY RATHER THAN SUBCOMMITTEE 1, WHICH WOULD BE ABOLISHED. THEY VIEW THIS AS FAVORABLE, SINCE THE COMMITTEE AS A WHOLE IS MORE AMENABLE TO MODERATE VIEWS THAN IS SUBCOMMITTEE I. (CONFIDENTIAL -- OURTEL 424)

HAVANA CONFERENCE ON WOMEN IN DEVELOPMENT --

ACCORDING TO THE UN SECRETARIAT, THE ECONOMIC COMMISSION FOR LATIN AMERICA (ECLA) IS SCHEDULING A REGIONAL CONFERENCE IN HAVANA IN EARLY 1977 TO EVALUATE AND CONSIDER THE APPLICATION IN THE LATIN AMERICAN REGION OF THE WORLD PLAN OF ACTION ADOPTED AT THE 1975 INTERNATIONAL WOMEN'S YEAR CONFERENCE IN MEXICO CITY. ALTHOUGH THE CUBANS, AT THE ECLA SESSION IN PORT OF SPAIN IN MAY 1975, OFFERED TO HOST SUCH A CONFERENCE, NO DECISION WAS MADE THEN AS TO THE TIME AND PLACE OF THE PROPOSED CONFERENCE. IT NOW APPEARS THAT THE ECLA SECRETARIAT MADE THE DECISION AND IS PROCEEDING TO MAKE DEFINITE PLANS FOR A HAVANA CONFERENCE. (LIMITED OFFICIAL USE - OURTEL 410)

UNDP GOVERNING COUNCIL --

COUNCIL APPROVED REPORT AND COMPLETED WORK FOR SESSION FEBRUARY 4. IN COURSE OF NORMALLY PRO-FORMA ADOPTION OF REPORT, CHINESE AND SOVIETS ENTERED INTO POLEMIC DEBATE ON MANNER OF REPORTING OF ACTUAL DEBATE ON LIBERATION MOVEMENTS WITH SPECIFIC REFERENCE TO ANGOLA, EACH INSISTING ON INCLUSION OF LONG AND TENDENTIOUS STATEMENTS IN REPORT. DURING TEMPORARY ADJOURNMENT, RAPPORTEUR ATTEMPTED TO WORK OUT COMPROMISE. OUTCOME WAS ACCEPTANCE OF U.S. SUGGESTION TO SUBSTITUTE

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SPECIFIC REFERENCE TO SUMMARY RECORD PARAGRAPHS FOR SOVIET AND CHINESE POSITIONS. (LIMITED OFFICIAL USE -- OURTEL 418)

BEGIN UNCLASSIFIED

SECURITY COUNCIL -- COMORIAN COMPLAINT

THE COUNCIL FEBRUARY 4 TOOK UP THE COMPLAINT OF THE COMOROS THAT FRANCE INTENDED TO HOLD A REFERENDUM IN MAYOTTE, ONE OF THE ISLANDS OF THE COMOROS ARCHIPELAGO, FEBRUARY 8. THE COMORIAN REPRESENTATIVE SAID THE TERRITORIAL INTEGRITY OF HIS COUNTRY WAS THREATENED BY FRANCE, WHILE THE FRENCH REPRESENTATIVE MAINTAINED THAT FRANCE HAD A DUTY TO PROVIDE MEANS FOR THE PEOPLE OF MAYOTTE TO MAKE A DEMOCRATIC AND IMPARTIAL CHOICE. THE REPRESENTATIVES OF GUINEA BISSAU, LIBYA,

SOMALIA, ALGERIA, EQUATORIAL GUINEA AND TANZANIA ALL SUPPORTED THE COMORIAN POSITION. OAU PRESIDENT AMIN SENT THE SC A LETTER (S/11960) SETTING OUT THE OAU POSITION, WHICH WAS THAT ANY ATTEMPT BY FRANCE TO CONDUCT A REFERENDUM ON THE ISLAND "CONSTITUTES GROSS INTERFERENCE IN THE INTERNAL AFFAIRS OF AN INDEPENDENT OAU MEMBER STATE AND MUST BE DEEMED AS AN ACT OF AGGRESSION." THUS FAR, PANAMA AND GUINEA ARE INSCRIBED TO SPEAK AT THE NEXT MEETING 3:30 P.M., FEBRUARY 5. REQUESTS TO PARTICIPATE HAVE ALSO BEEN RECEIVED FROM KENYA AND MADAGASCAR.

COMOROS -- CHOUZOUR SAID THAT THE TERRITORIAL INTEGRITY OF HIS COUNTRY WAS THREATENED BY FRANCE, THE UN ADMITTED COMOROS AS A FULL-FLEDGED MEMBER OF THE UN AND MAYOTTE WAS PART OF THE COMOROS. THE HEAD OF HIS DELEGATION WAS STILL ON THE WAY TO NEW YORK, AND HE WOULD AWAIT HIS ARRIVAL BEFORE MAKING A FULL STATEMENT, HE SAID.

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FM USMISSION USUN NEWYORK
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FRANCE -- DE GUIRINGAUD REVIEWED THE BACKGROUND OF THE MATTER, NOTED THAT IN 1974 CONSULTATIONS THE MAJORITY OF VOTERS IN THREE ISLANDS PREFERRED INDEPENDENCE, BUT NOT IN MAYOTTE. THE FRENCH PARLIAMENT HAD ADOPTED A LAW RECOGNIZING THE INDEPENDENCE OF THE THREE ISLANDS AND PROVIDING AN OPPORTUNITY FOR CHOICE IN MAYOTTE, WHICH WOULD TAKE PLACE FEBRUARY 8 IN "SCRUPULOUS OBSERVANCE OF THE PRINCIPLE OF SELF-DETERMINATION." FRANCE, HE SAID, HAD NOT "MANEUVERED" NOR HAD IT "OBS

TRUCTED"

THE PEOPLE'S CHOICE. THE ARGUMENTS IN THE LETTER FROM THE HEAD OF STATE OF THE COMOROS WERE "NOT CONVINCING" TO HIS DELEGATION. DISAGREEMENT DID EXIST AS TO THE GEOGRAPHICAL LIMITS OF THE NEW CAMORIAN STATE, HE SAID, AND HE ALLUDED TO OTHER TERRITORIES WHERE THERE WERE DIFFERENCES ABOUT SELF-DETERMINATION, CITING BANGLADESH AND BELIZE. FRANCE WAS READY TO SEND A GOODWILL MISSION TO THE COMOROS, BUT FRANCE HAD A DUTY TO PROVIDE THE PEOPLE OF MAYOTTE THE MEANS FOR A DEMOCRATIC AND IMPOARTIAL CHOICE. HE WAS AUTHORIZED TO REPEAT HIS GOVERNMENT'S EARLIER OFFER TO INVITE, AS OBSERVERS IN THE VOTING, REPRESENTATIVES OF ANY MEMBER STATES WHO WISHED TO ATTEND.

GUINEA BISSAU -- FERNANDES SAID THE GA HAD REAFFIRMED THE TERRITORIAL INTEGRITY OF THE COMOROS, INCLUDING MAYOTTE, AND FRANCE HAD THE OBLIGATION TO ENSURE THE NATIONHOOD OF THE COMOROS. HE THOUGHT THE REFERENDUM COULD BE THE BEGINNING OF A CONFRONTATION BETWEEN FRANCE AND THE COMOROS AND EVEN BETWEEN FRANCE AND THE REST OF AFRICA, AND HE APPEALED TO FRANCE NOT TO PERSIST.

LIBYA -- KIKHIA, WHILE NOT WISHING TO QUESTION THE GOOD

FAITH OF FRANCE, THOUGHT IT WAS RELEVANT TO SUPPOSE THAT FRANCE WANTED TO MAINTAIN "SOME FORM OF FRENCH PRESENCE AND INFLUENCE" IN THE COMOROS. HE NOTED THE ISLANDS HAD STRATEGIC IMPORTANCE, ACCUSED FRANCE OF CONTRADICTING ITS DECLARED POSITION, AND QUOTED THE HAD OF STATE OF THE COMOROS AS HAVING SAID FRANCE WAS SETTING UP A MILITARY ARSENAL IN MAYOTTE AND MAKING ECONOMIC AID CONDITIONAL ON "THE DEMOLITION OF OUR NATION." KIKHIA HOPED FRANCE WOULD AVOID A USELESS AND DESTRUCTIVE CONFRONTATION WITH THE THIRD WORLD ON THIS MATTER.

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SOMALIA -- HUSSEIN, WHO WAS NOT OVERLY SURPRISED BY FRANCE'S ACTIONS, SAID IT WAS A CASE OF A POWERFUL STATE -- AN SC MEMBER -- ATTEMPTING TO THREATEN AND INTIMIDATE A SMALL AND NEWLY-INDEPENDENT NATION. THE POPULATION, AS A WHOLE, HAD DECLARED ITSELF OVERWHELMINGLY IN FAVOR OF INDEPENDENCE. IN THE SO-CALLED FRENCH SOMALILAND, AS IN THE COMOROS, "A MINORITY WAS ENCOURAGED TO SUPPORT FRENCH INTERESTS AND TO OPPOSE THE ASPIRATIONS OF THE MAJORITY FOR TRUE INDEPENDENCE." HE REFERRED TO FRENCH WITHDRAWAL OF ASSISTANCE FROM THE COMOROS, WHICH "PLUNGED THIS YOUNG NATION INTO THE MOST ACUTE CRISIS." THE SC MUST DEMAND THAT FRANCE WITHDRAW IMMEDIATELY FROM THE COMOROS AND REFRAIN FROM ANY ACTION DETRIMENTAL TO ITS TERRITORIAL AND NATIONAL SOVEREIGNTY, HUSSEIN DECLARED.

ALGERIA -- RAHAL STATED THAT THE FRENCH CLAIM THAT MAYOTTE COULD BE SEPARATED FROM THE REST OF THE COMOROS WENT CONTRARY TO THE PRINCIPLES OF THE CHARTER AND UN RESOLUTIONS. THE FRENCH PRESIDENT HIMSELF HAD CONFIRMED THAT THE COMOROS HAD A HOMOGENOUS POPULATION AND THAT THE ISLANDS WERE INDIVISIBLE. HE COULD NOT BELIEVE EVEN NOW THAT FRANCE WOULD USE THE PRINCIPLE OF SELF-DETERMINATION FOR THE PURPOSE OF "MUTILATING" THE NEW COMORIAN STATE. RAHAL COMMENTED THAT THE NON-ALIGNED WERE UNITED IN THE WILL TO PRESERVE THEIR INDEPENDENCE AND IN THE STRUGGLE TO IMPROVE THE LEVEL OF THEIR SOCIAL, ECONOMIC AND CULTURAL DEVELOPMENT. THEY WERE NOT TRYING TO "RIVAL" THE BIG POWERS, AND THEY KNEW THEIR LIMITATIONS. THEY WERE NOT HOSTILE TO THE BIG POWERS. IF THEY CRITICIZED FRANCE TODAY THAT DID NOT MEAN THEY WERE "HOSTILE" TO FRANCE. NOR, HE WOULD ADD, WERE THEY "HOSTILE" TO THE U.S. THEY DID NOT APPLAUD OR APPROVE ALL THE ACTIONS OF THE U.S., AND THEY WOULD NOT "BOW TO ITS DEMANDS." EACH TIME THEY DISAGREED WITH THE U.S., THEY STATED THEIR POSITION. THEY HAD OPPOSED U.S. AGGRESSION IN VIETNAM AND CAMBODIA, AS WELL AS U.S. SUPPORT OF SOUTH AFRICA. THIS DID NOT MEAN THEY WERE "ANTI-AMERICAN." RAHAL SAID HE KNEW MR. MOYNIHAN WOULD SOON BE LEAVING HIS

POST AS U.S. REPRESENTATIVE. THE TIME HAD BEEN TOO SHORT
FOR THEM TO COME TO KNOW EACH OTHER, FOR MR. MOYNIHAN
TO SEE THE TRUE NATURE OF THE THIRD WORLD AND THE FAITH OF
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THOSE PEOPLES IN THE RIGHTNESS OF THEIR CAUSE. HE WANTED
TO RECTIFY MR. MOYNIHAN'S IMPRESSION, WHICH SEEMED TO
BE AN INACCURATE EVALUATION OF THEIR FEELINGS AND ASPIRATIONS.
HE WISHED MR. MOYNIHAN WELL IN HIS FUTURE ACTIVITIES.

EQUATORIAL GUINEA -- MICO WAS GLAD TO SEE THE SC PRESIDENCY
ASSUMED BY A REPRESENTATIVE OF A COUNTRY CONCERNED WITH BOTH
INTERNATIONAL SECURITY AND THE NEED FOR SELF-DETERMINATION.
HE COMMENTED THAT WHILE THE DRUMS OF COLONIALISM WERE
BEING SILENCED, THE FLAG OF NEO-COLONIALISM WAS BEING UNFURLED.
HE STATED THAT THE GA IN ADMITTING THE COMOROS TO UN
MEMBERSHIP HAD AGREED THAT THE TERRITORIAL INTEGRITY
OF THE COUNTRY SHOULD BE PRESERVED, AND HE CALLED ON THE
SC TO TAKE PRACTICAL MEASURES AGAINST THE PROPOSED REFERENDUM
IN MAYOTTE.

TANZANIA -- IT WAS THE VIEW OF SALIM THAT, GIVEN THE BACK-
GROUND, THE HOLDING OF A REFERENDUM IN MAYOTTE COULD ONLY
BE REGARDED AS OUTRIGHT INTERFERENCE IN THE INTERNAL AFFAIRS
OF THE COMOROS. THERE HAD NEVER BEEN ANY DOUBT ON THE PART
OF HIS DELEGATION OR THE WHOLE UN -- OR, FOR THAT MATTER,
FRANCE ITSELF, AS INDICATED BY ITS OWN PAST STATEMENTS --
THAT THE COMOROS WAS ONE ENTITY. HE DREW ATTENTION TO THE
FRENCH PRESIDENT'S STATEMENT TO THE EFFECT THAT FRANCE REGARDED
THE COMOROS AS INDIVISIBLE. HE ASKED IF IT WAS DEMOCRATIC
TO SUBORDINATE THE DECISION OF THE OVERWHELMING MAJORITY IN
FAVOR OF INDEPENDENCE TO THE WISHES OF "A TINY MINORITY."
HE WONDERED HOW MANY STATES COULD SURVIVE THIS NEW INTER-
PRETATION OF SELF-DETERMINATION. THE GA RESOLUTION ADMITTING
THE COMOROS TO UN MEMBERSHIP STATED THAT THE COMOROS
CONSISTED OF FOUR ISLANDS, AND THE FACT THAT FRANCE HAD
NOT PARTICIPATED IN THE VOTE DID NOT MAKE THE RESOLUTION
ANY LESS VALID. SALIM CONSIDERED THAT THE FRENCH WERE
"DISTORTING THE CONCEPT OF SELF-DETERMINATION," AND HE APPEALED
TO FRANCE TO "DESIST FROM THIS FOLLY" FOR THE SAKE OF THE
COMOROS, PEACE IN THE REGION, FRIENDSHIP WITH AFRICA,
AND THE IMAGE OF FRANCE IN THE WORLD.

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-- RIGHTS OF REPLY --

DE GUIRINGAUD SAID THE DECLARATIONS QUOTED BY FRENCH STATESMEN AND THE PRESIDENT OF FRANCE HAD BEEN MADE IN GOOD FAITH. HOWEVER, THE EXECUTIVE COULD NOT ACT AGAINST PARLIAMENT, AND THE FRENCH PARLIAMENT HAD TAKEN A DECISION REGARDING MAYOTTE, HENCE THE PRESENT SITUATION. HE SUGGESTED THAT THE COUNCIL HELP TOWARD BRINGING ABOUT GOOD RELATIONS BETWEEN FRANCE AND THE COMOROS.

SALIM REPLIED THAT HE NEVER QUESTIONED THE MOTIVES OF THE FRENCH SPOKESMEN, DID NOT WISH TO INTERFERE IN THE INTERNAL AFFAIRS OF FRANCE, AND KNEW OTHER COUNTRIES MADE A DISTINCTION BETWEEN THE EXECUTIVE AND LEGISLATIVE BRANCHES OF GOVERNMENT. THE QUESTION WAS NOT WHETHER THE REFERENDUM WOULD BE FREE, BUT WHETHER IT WENT AGAINST PAST DECISIONS. HE ASKED, WHY NOT HAVE A REFERENDUM IN THE OTHER ISLANDS TO SEE IF THEY WANTED MAYOTTE TO LEAVE?

DE GUIRINGAUD NOTED THAT THE FRENCH EXECUTIVE HAD EXPRESSED INTENTIONS, BUT ANY COMMITMENT REQUIRED PARLIAMENTARY APPROVAL. SALIM HOPED THE FRENCH POSITION WOULD NOT BE TAKEN AS A PRECEDENT. IT SEEMED TO HIM THAT, BEFORE HOLDING THE 1974 REFERENDUM, THE FRENCH GOVERNMENT SHOULD HAVE BEEN ASSURED THAT IT HAD THE SUPPORT OF THE FRENCH PARLIAMENT FOR AN EXERCISE WHICH NOW SEEMED TO HAVE BEEN EANINGLESS. (REPEATED INFO ALGIERS, TANANARIVE)

PLEDGING CONFERENCE FOR WORLD FOOD PROGRAM --

A TOTAL OF 43 COUNTRIES ANNOUNCED PLEDGES AMOUNTING TO \$523 MILLION FOR 1977-78 AT PLEDGING CONFERENCE FOR WORLD FOOD PROGRAM FEBRUARY 4. OF THE TOTAL, \$377 MILLION WAS PLEDGED IN COMMODITIES, \$116 MILLION IN CASH AND \$30 MILLION IN SERVICES. THESE PLEDGES CONSTITUTE ABOUT 70 PERCENT OF THE TARGET OF \$750 MILLION FOR THE 1977-78 BIENNIAL. WORLD FOOD PROGRAM EXECUTIVE DIRECTOR AQUINO POINTED OUT THAT THE PLEDGES DID NOT INCLUDE CONTRIBUTIONS FORTHCOMING FROM SUCH DONORS AS AUSTRALIA, ITALY, THE NETHERLANDS, EEC, OR CANADA'S ADDITIONAL CONTRIBUTION FOR 1978. THE U.S. PLEDGED, SUBJECT TO CONGRESSIONAL APPROVAL,

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COMMODITIES (\$155 MILLION), SHIPPING SERVICES AND CASH TOTALING \$188 MILLION. CONFERENCE PRESIDENT SAITO (JAPAN) CALLED THE RESULT "ENCOURAGING."

TIMOR --

UN SPOKESMAN TOLD CORRESPONDENTS THAT SECRETARY GENERAL WALDHEIM, WHO IS IN NEW ZEALAND, SPOKE BY TELEPHONE WITH HIS SPECIAL REPRESENTATIVE WINSPEARE IN DARWIN AND THE TWO

WILL MEET NEXT WEEKEND IN CANBERRA. SPOKESMAN SAID WINSPEARE
ESTABLISHED CONTACT WITH FRETILIN AND CONTINUES TO EXPLORE
POSSIBILITY OF VISITING FRETILIN-CONTROLLED AREA. WINSPEARE
HAS BEEN INFORMED THROUGH THE PROVISIONAL GOVERNMENT OF
EAST TIMOR THERE IS "NO OBJECTION" TO HIS LANDING ON SOUTH
COAST OF EAST TIMOR ON CONDITION PORTUGUESE FRIGATE GOES
NO CLOSER TO SHORE THAN FOUR NAUTICAL MILES. SPOKESMAN DID
NOT KNOW HOW WINSPEARE WOULD GO THE EXTRA FOUR MILES,
OR WHETHER THE PORTUGUESE GOVERNMENT APPROVED THIS.
(OURTEL 417)

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